U.S. European Command

ECJ4 TSC Program Execution

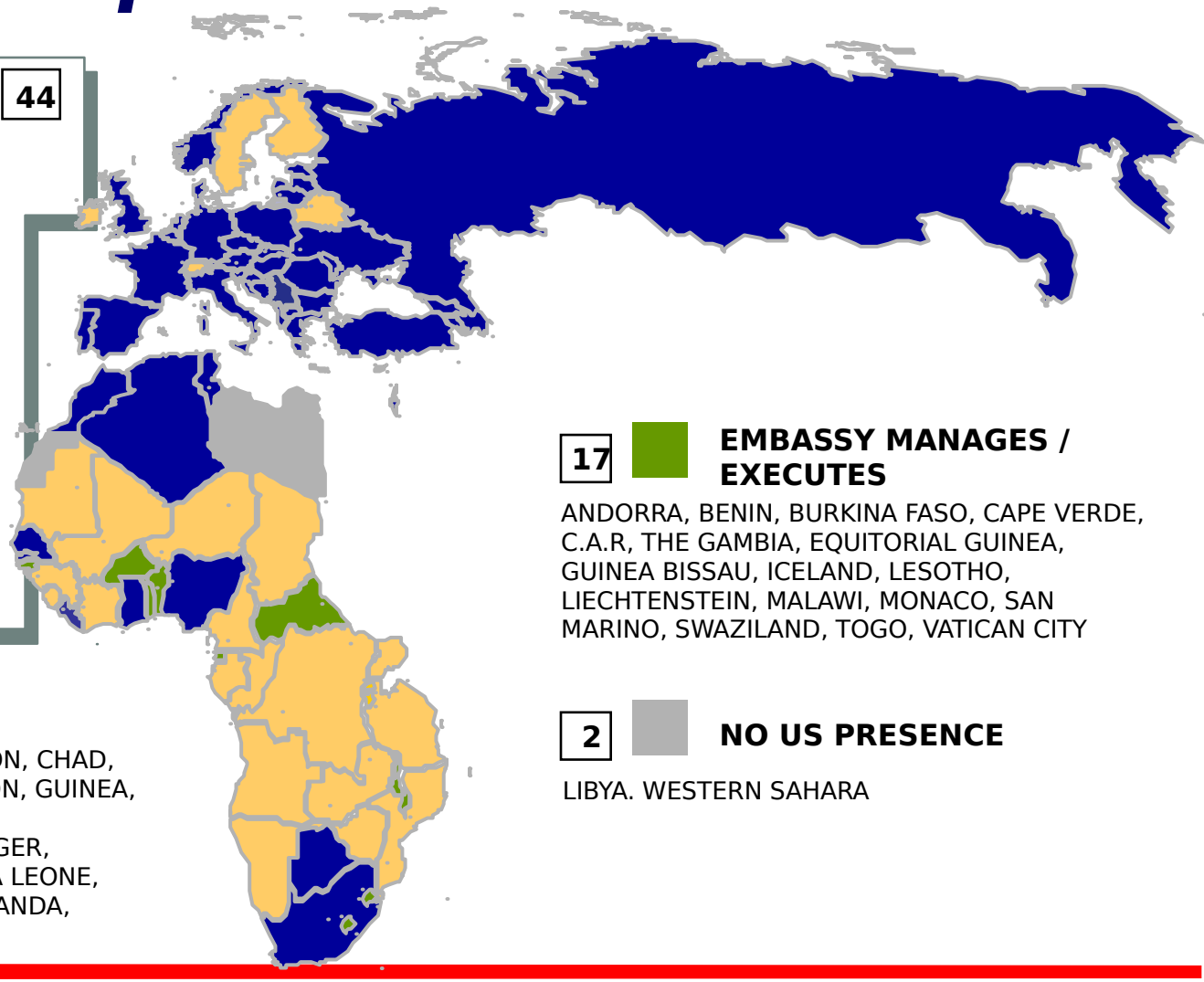
Maj Gen LaFountaine

14 March 2005

Overview

- **EUCOM TSC Policy → Execution Relationship**
- **EUCOM's Major TSC Participants**
- **TSC Guidance**
- **Typical ODC Structure & Responsibilities**
- **ECJ4-ID TSC Programs**
- **SPP's Role in TSC**
- **TSC Successes**
- **TSC Transformation**

Forward Deployed Security Cooperation "Forces"



OFFICES OF DEFENSE COOPERATION (ODCs) **44**

ALBANIA, **ALGERIA**, **ARMENIA**, AUSTRIA, **AZERBAIJAN**, BELLUX, BOSNIA, BOTSWANA, BULGARIA, CROATIA, CZECH REP, DENMARK, ESTONIA, FRANCE, GERMANY, GEORGIA, GHANA, GREECE, HUNGARY, ISRAEL, ITALY, LATVIA, **LIBERIA**, LITHUANIA, MACEDONIA, MOLDOVA, MOROCCO, NIGERIA, NETHERLANDS, NORWAY, POLAND, PORTUGAL, ROMANIA, RUSSIA, SENEGAL, **SERBIA & MONTENEGRO**, SLOVAKIA, SLOVENIA, SOUTH AFRICA, SPAIN, TUNISIA, TURKEY, UK, UKRAINE

17 **EMBASSY MANAGES / EXECUTES**

ANDORRA, BENIN, BURKINA FASO, CAPE VERDE, C.A.R, THE GAMBIA, EQUITORIAL GUINEA, GUINEA BISSAU, ICELAND, LESOTHO, LIECHTENSTEIN, MALAWI, MONACO, SAN MARINO, SWAZILAND, TOGO, VATICAN CITY

THE DATT MANAGES /28 EXECUTES

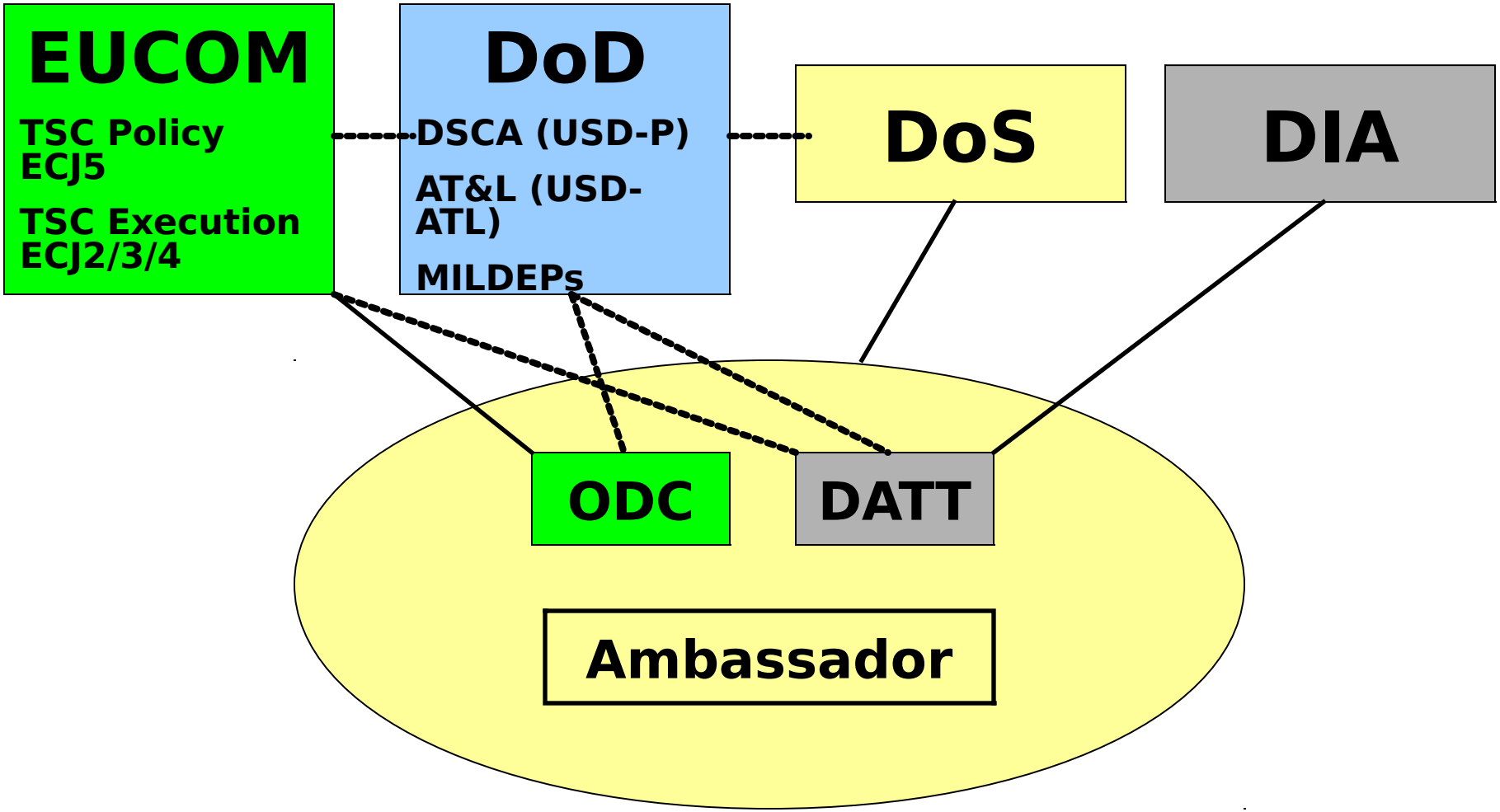
ANGOLA, BELARUS, BURUNDI, CAMEROON, CHAD, CONGO, CYPRUS, DROC, FINLAND, GABON, GUINEA, IRELAND, IVORY COAST, MALI, MALTA, MAURITANIA,MOZAMBIQUE, NAMIBIA, NIGER, RWANDA, SAO TOME & PRINCIPE, SIERRA LEONE, SWEDEN, SWITZERLAND, TANZANIA, UGANDA, ZAMBIA, ZIMBABWE

2 **NO US PRESENCE**

LIBYA. WESTERN SAHARA

UNCLASSIFIED

Major TSC Participants



UNCLASSIFIED

TSC Strategy to Task

- "Family of plans"
- All events should directly support OSD's SCG

  Events → Tasks → Objectives → Strategy → SCG
- ODC plans, executes and assesses bulk of TSC events

UNCLASSIFIED

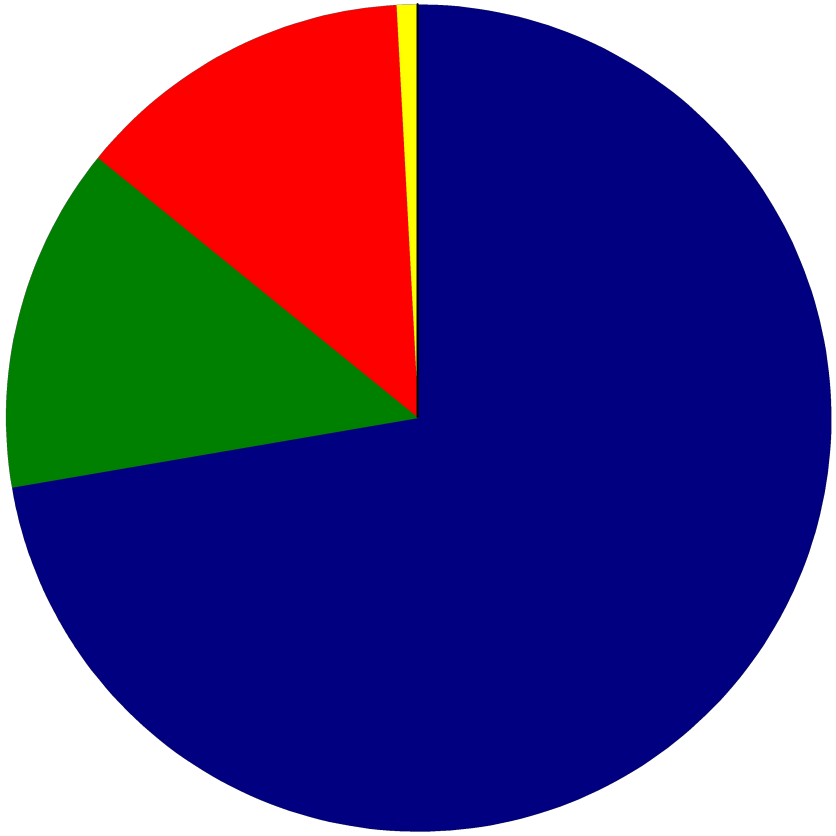
ECJ4-ID Security Cooperation Programs

DoS - Title 22

- **Security Assistance Programs**
  - **Foreign Military Sales (FMS) $3.6B**
  - **Foreign Military Financing (FMF) $2.4B**
  - **International Military Education & Training (IMET) $42M**
- **Counter Terrorism Fellowship Program (CTFP) $6.5M**
- **Humanitarian Assistance (HA) Program $10.5M**
- **Military-to-Military Activities $11M**
  - **Joint Contact Team Program (JCTP)**
  - **Military-to-Military Contact Program (M2M)**
  - **State Partnership Program (SPP)**

DoD - Title 10

EUCOM TSC Activity Funding Levels



- FMF
- IMET
- CTFP
- HA
- Mil-to-Mil
- Exercises
- RCSS
- CNT
- ISC

72%

28%

UNCLASSIFIED

Typical ODC Responsibilities

ODC Chief (O5)

- FMF
- FMS

Bilateral Affairs Officer (O4)

- JCTP / M2M
- SPP

Budget FSN

- Budget
- HA

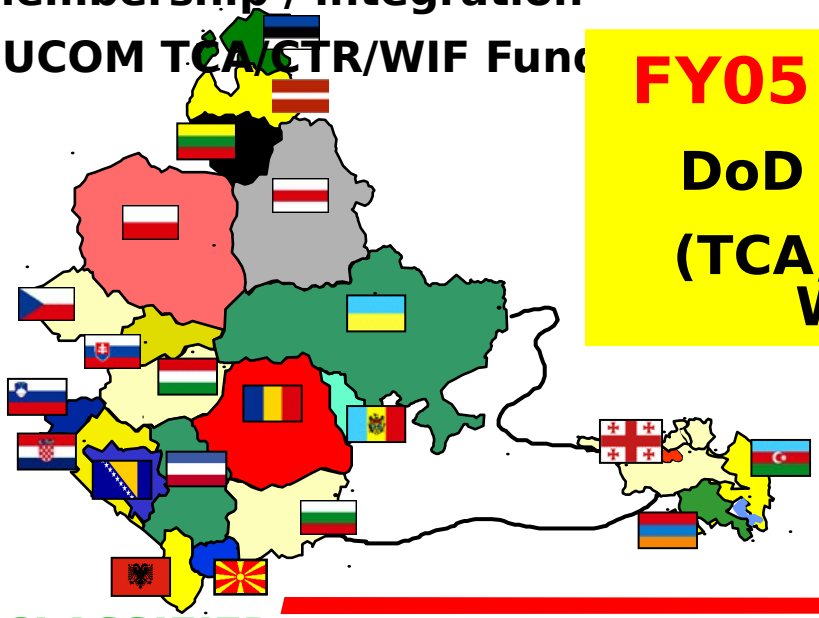
IMET FSN

- IMET
- CTFP

EUCOM Military-to-Military Contact Programs

Joint Contact Team Program

- Provide broad-based familiarization
- European and Eurasian countries
- Focused on NATO membership / integration
- EUCOM TCA/CTR/WIF Fund



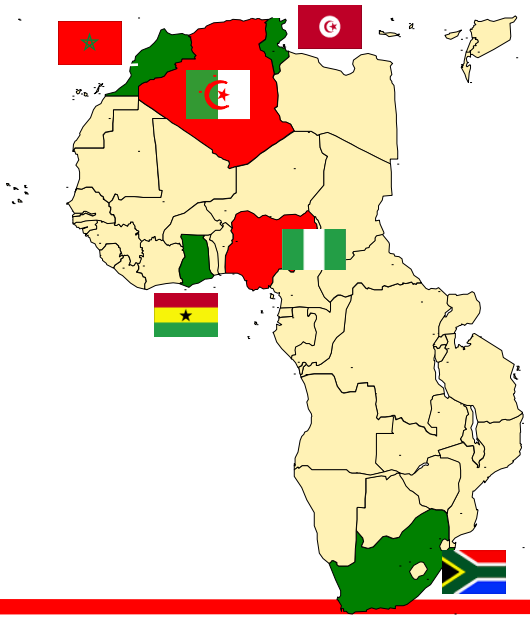
FY05 $11.0M

DoD Title 10

(TCA, CTR, & WIF)

Mil-to-Mil Contact Program

- Provide tailored familiarization / exchanges
- Russia and African countries
- Supporting regional organizations (ECOWAS, etc.)
- EUCOM TCA Funded



UNCLASSIFIED

EUCOM Mil-to-Mil Activity

- **Events**
  - Traveling Contact Teams (TCT)
  - Familiarization Visits (FAM)
  - Small Unit Events (SUE)
- **Timelines/Process**
  - TSC Planning Process (J5 Policy → J4 Execution)
  - ODC led In-Country Planning Conference (ICPC)
  - EUCOM ECJ4-International Division establishes funding and processes orders
- **Participants**
  - Active Duty Components/Reserve Components
    - USAREUR/USAFE/NAVEUR/MARFOREUR
  - SOCEUR
  - HQ USEUCOM
  - State Partnership National Guard Units

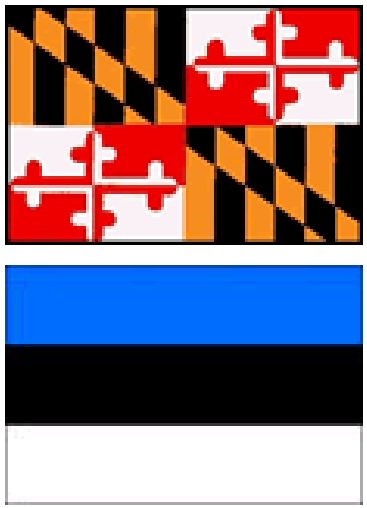
UNCLASSIFIED

EUCOM - State Partnership Program Relationship

- **EUCOM Office of Defense Cooperation (ODC) has lead for all mil-to-mil activity in-country**
  - **SPP is an ODC responsibility.....coordinated by the ODC's Bilateral Affairs Officer**
  - **SPP provides critical direct support and forces to EUCOM's mil-to-mil contact programs**
- **SPP also provides mil-to-civ and civ-to-civ activities**
  - **ODC provides oversight/coordination for planning and execution**
  - **Funding primarily provided by other programs**
- **Cannot Train or Equip....Only Familiarize**

UNCLASSIFIED

M2M/SPP in Action
Maryland



- **Brig Gen Morgan, MD ATAG Air, and Vice Admiral Tarmo Kõuts, Chief of Defense - Spring 2004**
- **MDNG Color Guard at the Estonian Victory day celebration, 23 June 2004**
- **Over 250 events conducted by Maryland SPP since 1993**

M2M/SPP in Action
Maryland

- **JCTP TCT soldiers from the 115th MP BN briefed a deploying Bosnian EOD unit on mobilization in addition to conditions in Iraq.**
- **Maryland Civic Leader Visit to Sarajevo - Fall 2004**
- **Over 30 events conducted by Maryland SPP since 2003**

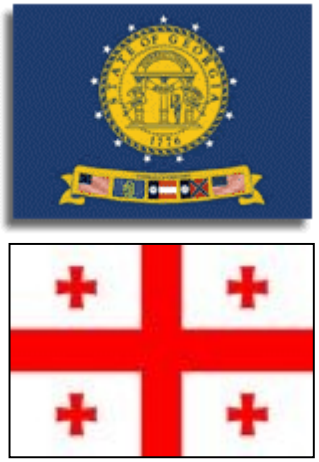
M2M/SPP in Action
New York

- New York Air National Guard (NYANG) participated in South African Aerospace Exhibition at Waterkloof Air Force Base, Pretoria in September 2004
- Two Mil to Mil (M2M) Traveling Contact Team (TCT) events conducted in conjunction
- New York was the first partnership established in Africa and has conducted 7 events with South Africa

M2M/SPP in Action Tennessee

- **Military Command Center FAM Visit**
- **Assists in achieving NATO compatibility**
- **98 events conducted by Tennessee since 1998**

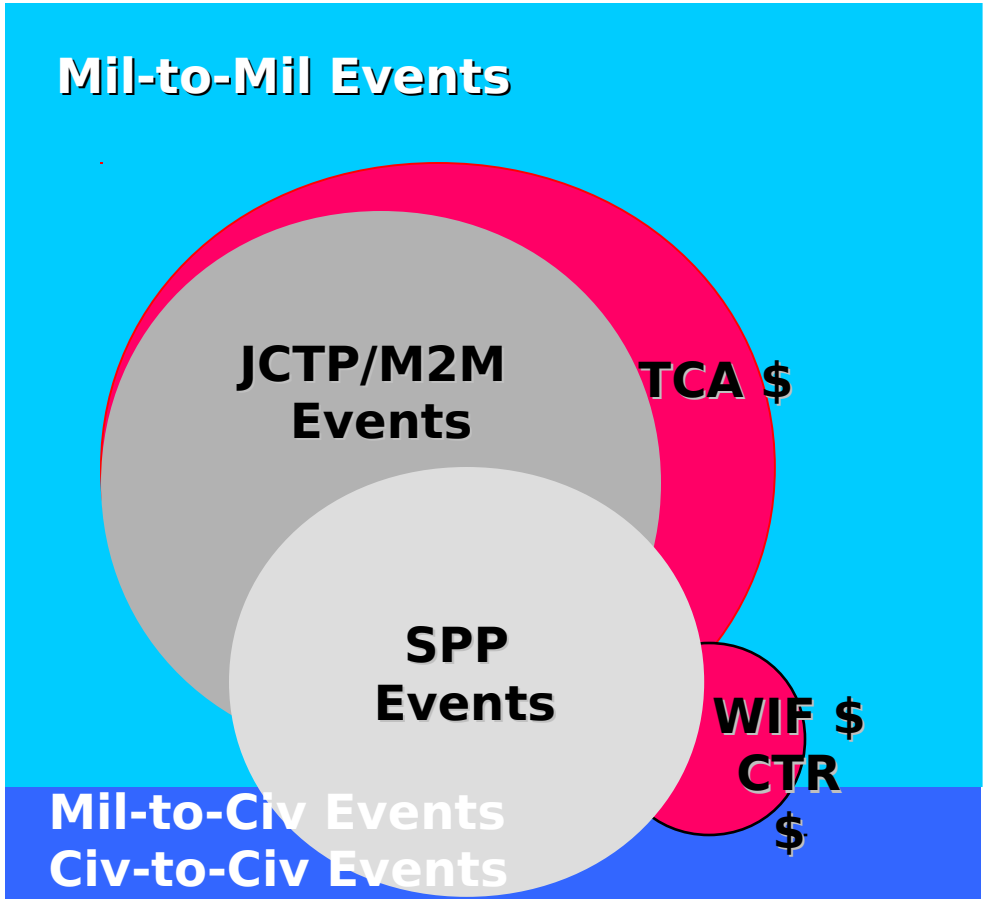
M2M/SPP in Action
Georgia



- **Aviation Safety and Operations TCT- JAN 2005**
- **Georgian Land Forces / GA ARNG**
- **Direct support to Georgian efforts in WOT**
- **Assists in achieving NATO interoperability**
- **56 events conducted by Georgia SPP since 1995**
- **Africa expansion? GA ARNG conducted recent Small Unit Recon and Patrolling TCT with Sao Tome**

EUCOM Mil-to-Mil Program Funding Relationships

- **TCA funds the majority of Mil-to-Mil events**
- **CTR and WIF restricted to specific countries**
- **SPP pursues opportunities outside of JCTP**
- **TCA funds additional Mil-to-Mil activities throughout the AOR other than JCTP/SPP**



One TSC Team

ECJ2
- ISC

ECJ3
- Exercises
- CNT

COMPONENTS
- Force Providers
- Exercises
- Ship Visits
- Snr Leader Visits

ECJ4/ODC
- FMS
- FMF
- IMET
- CTFP
- HA
- Mil-to-Mil

ECJ5
- TSC Policy
- RCSS

EUCOM TSC Objectives

UNCLASSIFIED

TSC…Preparing Coalition Partners

Republic of Georgia

This Georgian officer is a 1st Mountain Battalion, deployed to Iraq with his platoon to serve with US forces for six months.

- He received officer education familiarization - - via JCTP
- He's a Basic Infantry Course graduate - - provided by IMET
- His uniform - - provided by FMF
- His weapon - - provided by the Donor's program
- His platoon - - trained / equipped by GTEP
- His level IV body armor - - funded via PKO $
- His predeployment training - - coordinated by US contractor…Cubic
- Cubic - - provided by FMS case funded by FMF
- His transport a US C-17 - - coordinated via AGSA

UNCLASSIFIED

TSC…Building Capabilities Poland

Former Warsaw Pact member building NATO expeditionary F-16 capability with Security Cooperation

JCTP/SPP instilling "Western/NATO mindset"

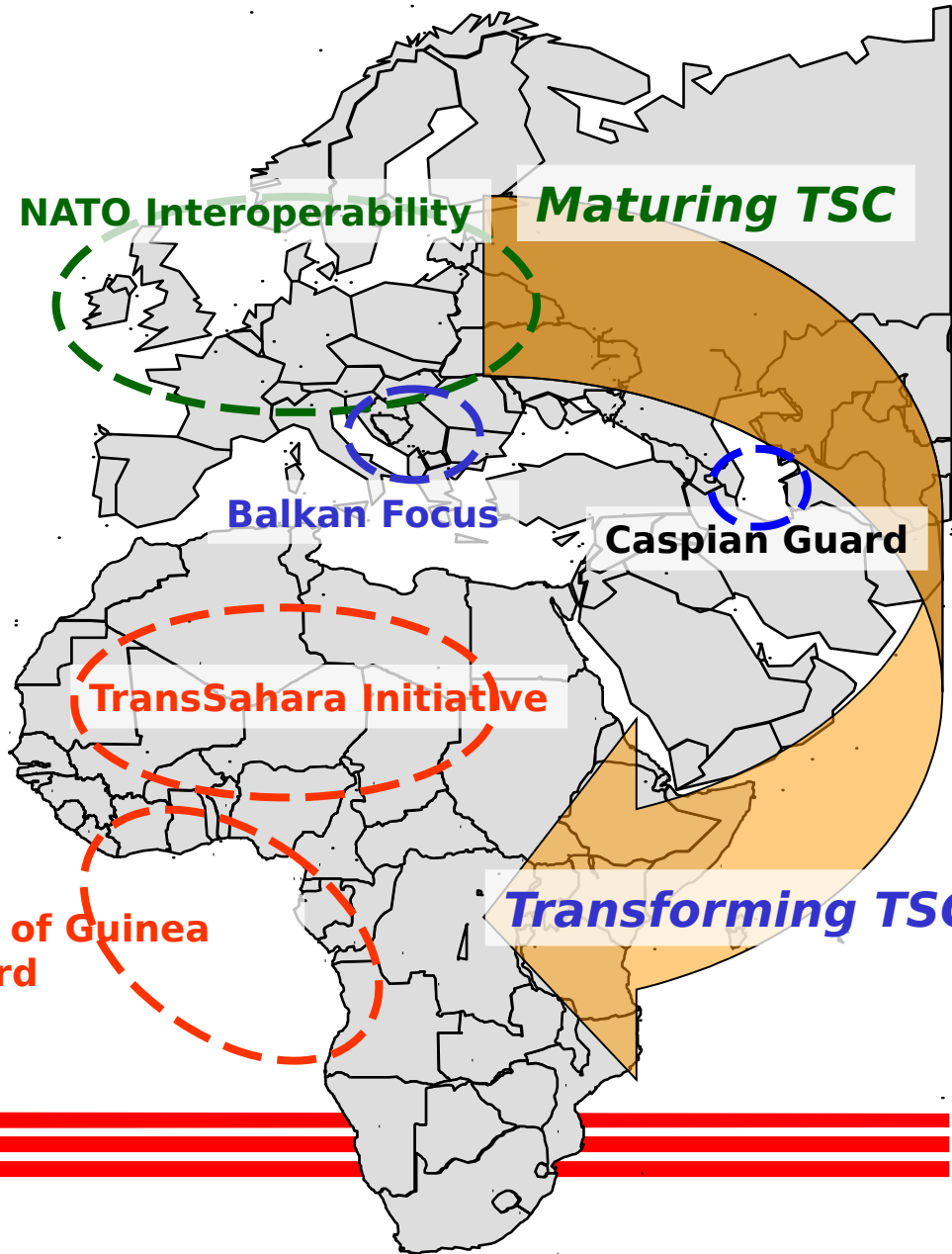
- **48 F-16 aircraft -- purchased via FMS -- deliveries Nov'06 - Dec'08**
- **Financing -- provided by $3.8 B US Government secured loan**
- **Organic airlift support from 6 C-130K aircraft -- via EDA in FY06**
- **$75M C-130K refurbishment -- financed from Poland's FMF**
- **F-16 employment familiarization -- via 30+ JCTP events**
- **Mindsets changed -- via TX and IL ANG F-16 deployments to Poland**

-- with MS ANG airlift support

UNCLASSIFIED

TSC Transformation

- **Central & East Europe**
  - Maturing programs
  - Historic focus...engagement & teambuilding
  - Current focus...interoperability and support to GWOT
- **Africa**
  - Expanding programs
  - Historic focus...limited
  - Current focus...engagement, teambuilding and support to GWOT
- **Constraints**
  - Downward Funding Pressure
  - Country Capacity



UNCLASSIFIED

Summary

- **EUCOM TSC Policy → Execution Relationship**
- **EUCOM's Major TSC Participants**
- **TSC Guidance**
- **Typical ODC Structure & Responsibilities**
- **ECJ4-ID TSC Programs**
- **SPP's Role in TSC**
- **TSC Successes**
- **TSC Transformation**

Questions?

UNCLASSIFIED

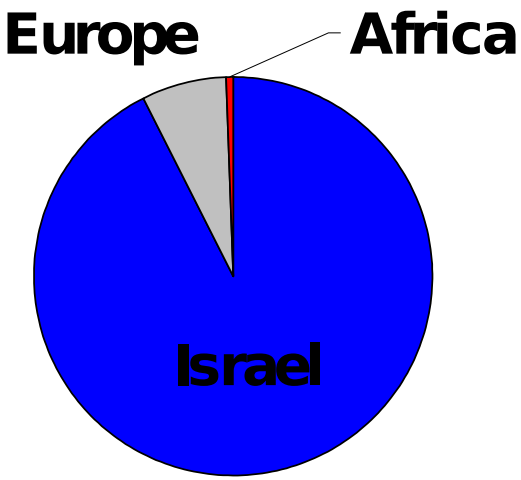
FMS

- DoD is Foreign Govt's "purchasing agent" of:
  - Defense Articles
  - Services (including training)
- Uses DoD procurement system
- DoD facilitates entire purchase process
  - Letter of Request (LOR)
  - Letter of Offer and Acceptance (LOA)
  - Delivery of Products
  - End Use Monitoring (EUM)

FY04
$3.6B

FMF

- Grants to Eligible Foreign Governments
- Must be Used for Purchase of United States:
  - Defense Articles
  - Services (including training)
- DoS Funded With 5-year Money
- DoD Executed

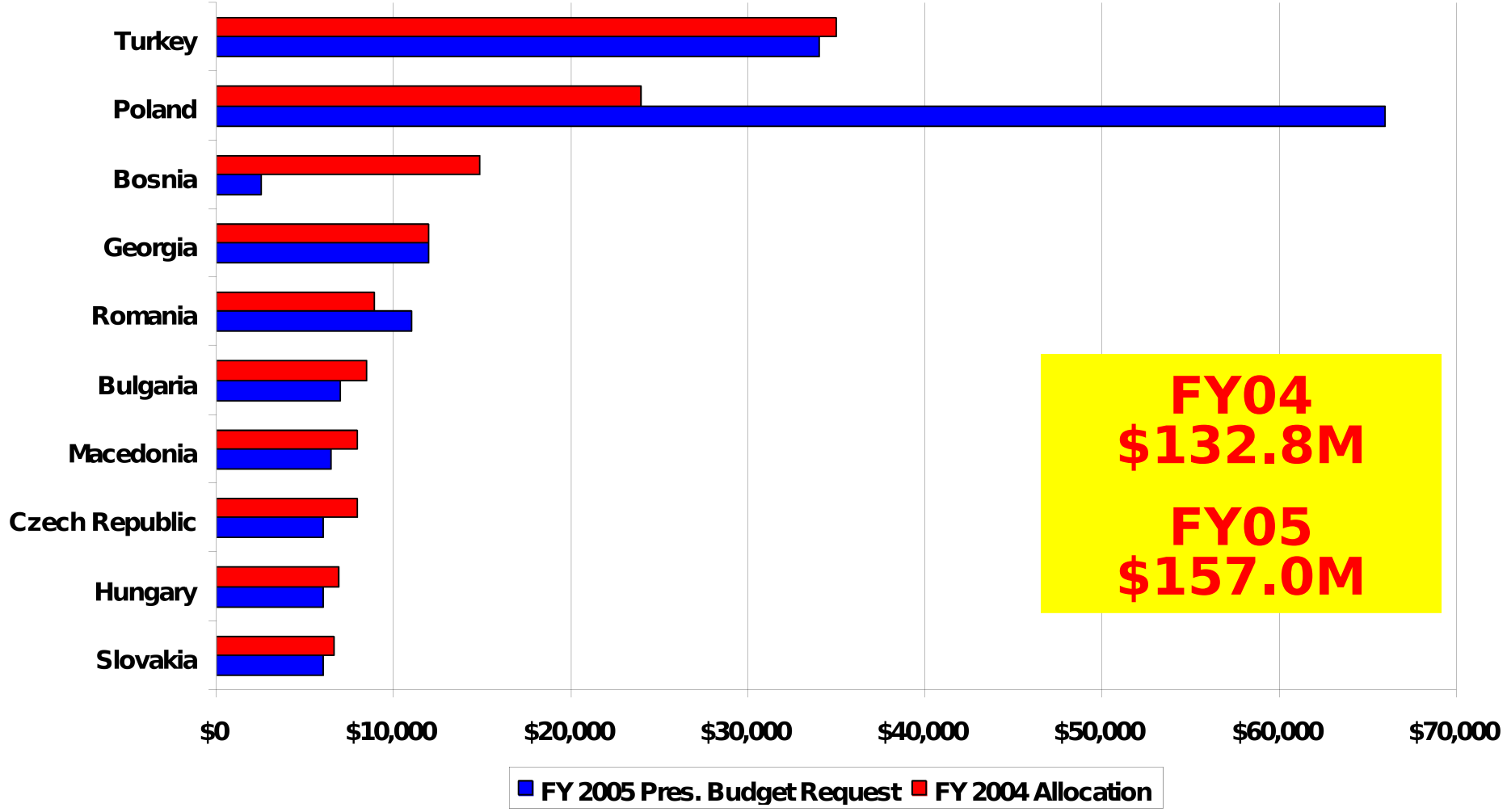


$2.33B FY05

DoS Title 22

Top 10 European FMF FY04/05

$1,000



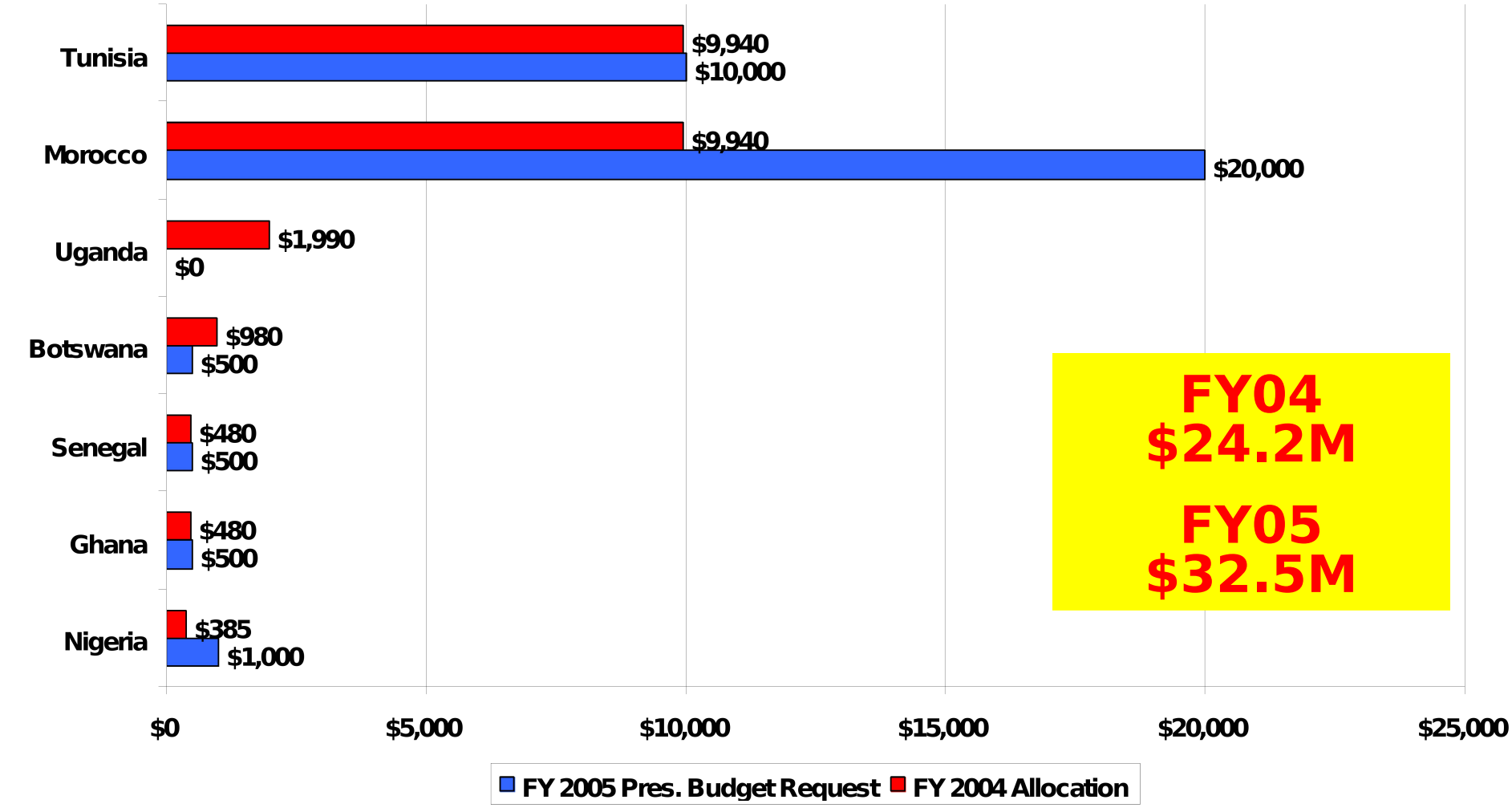
FY04 $132.8M

FY05 $157.0M

UNCLASSIFIED

All African FMF FY04/05

$1,000



FY04 $24.2M

FY05 $32.5M

UNCLASSIFIED

IMET

- **Trains Foreign Military and Government Leaders**
  - **US Staff Colleges**
  - **US War Colleges**
  - **English Language Training**
- **Most "Effective" Long Term SC program**
  - **Exposure to US Culture**
  - **Respect for Democratic Values**
  - **Builds Personal Relationships…Access and Influence**
- **DoS Funded With 1-year Money**
- **DoD Executed**

FY05
$42.2M

DoD Counter Terrorism Fellowship Program

- **Trains Foreign Military and Government Leaders in Counter Terrorism (CT) Courses**
  - **Masters Degree at Naval Post Graduate School**
  - **Fund CT Instructor on Staff of Peace Support Operations Training Center in BiH**
- **Execution Similar to IMET With Exceptions**
  - **DoD Funded**
  - **Must Have CT Linkage**
  - **ODCs/EUCOM nominate and process courses/students**
  - **OSD/SO-LIC approves each student**
- **OSD SO-LIC Funded with 1-year Money**

FY05 $6.5M

DoD Title 10

UNCLASSIFIED

Humanitarian Assistance Program

- **Humanitarian Assistance Other (HA-O)**
  - **Rudimentary Construction/Renovation of Public Facilities**

  clinics, schools, orphanages, disaster preparedness centers
- **Humanitarian Assistance Excess Property (HA-EP)**
  - **DoD Excess Property**

  non-lethal, non-high tech medical and school furniture, equipment and supplies
- **Humanitarian Civic Assistance (HCA)**
  - **Exercise Related Civic Assistance**

  U.S. troops distribute vaccinations and/or construct/renovate public facilities
- **Funded With 2-Year Money**

FY05
$10.1M

DoD Title 10